

#### Contents

Foreword xiii

Preface XV

Acknowledgments xvii

Contributors xix

Abbreviations and Acronyms xxiii

Overview 1
Anwar Shah

# Part I Introduction to Participatory Budgeting

CHAPTER



#### A Guide to Participatory Budgeting 21

Brian Wampler
History of Participatory Budgeting 23
How and Where Does Participatory Budgeting Work? 24
State of the Debate 32
Types of Participatory Budgeting Programs 36

Actors and Motivations for Embracing
Participatory Budgeting 39

Administrative Reform 44

Limitations of Participatory Budgeting 45

How and Where Can Participatory Budgeting
Be Implemented? 47

Policy Implications 49

References 53



### Citizen Participation in Budgeting: Prospects for Developing Countries 55

Donald P. Moynihan

Why Is Participation Important? 55

Fostering Broad and Meaningful Participation in
Developing Countries 62

The Government's Perspective on Public Participation 78

Conclusions 83

Notes 83

References 83

#### Part II Regional Surveys



### Lessons from Latin America's Experience with Participatory Budgeting 91

Benjamin Goldfrank
History of Participatory Budgeting 92
Normative and Analytical Approaches to Participatory
Budgeting 94
National Case Studies 101
Conclusions 116
Notes 119
References 121



#### Participatory Budgeting in Central and Eastern Europe 127

Alta Fölscher
The Central and Eastern European Context
Case Studies of Participatory Budgeting
134

Conclusions and Lessons Learned 143
Annex: Achievements, Challenges, and Lessons from
Participatory Budgeting Processes in Case Study
Countries 148
Note 155
References 155



#### Participatory Budgeting in Asia 157

Alta Fölscher

How Can Citizen Participation Enhance
Development? 158

The Asian Context 159

Types of Participatory Budgeting Initiatives 164

Lessons from the Asian Experience 179

Conclusions 187

Notes 188

References 188



# Sub-Saharan Africa's Experience with Participatory Budgeting 191

Adrienne Shall
Legal Framework, Mechanisms for Participation, and
Impact of Participatory Budgeting 192
Challenges and Lessons Learned 216
Conclusions 221
Notes 222
References 222



## Participatory Budgeting in the Middle East and North Africa 225

Alta Fölscher
Potential for Participatory Budgeting 225
Democracy and Islamic Rules and Values 237
Notes 240
References 240

Appendix: A Primer on Effective Participation 243  Alta Fölscher	Annex: DISHA Budget Briefs Provided to Legislators, 1997–98 47
Citizen Participation and State Effectiveness 243	References 48
Types of Participation 246	
Preconditions and Enabling Factors for Citizen Engagement with Public Decisions 247 References 255	The Philippines: Civic Participation in Local Governance—Focus on Subnational Budgeting and Planning 49
	Alex B. Brillantes, Jr.
Index 257	Context of Civil Society Participation in Local Governance 50 Civil Society Participation in Subnational Planning 53 Participatory Budgeting Framework 58 References 65
On CD ROM	References 03
Part III Country Case Studies on Civic	<b>Russia:</b> Civic Participation in Subnational Budgeting 67  Elena Krylova
Participation in Subnational Budgeting	National Framework: Local Government and Budgeting 67
Bangladesh: Civic Participation in Subnational Budgeting 1	Civil Participation Experiences in Budgeting Process 72
Atiur Rahman, Mahfuz Kabir, and Mohammad A. Razzaque	South Africa: Civic Participation in Local Government
Civic Participation in Subnational Budgeting 3	Policy Making and Budget Processes 91
Capacity Building to Support Civic Participation 18	Adrienne Shall
Conclusion 22	Participation Approaches 93
Annex 1: I-PRSP's Medium-Term Agenda to Enhance Civic	Mangaung Case Study 101
Participation in Local Governance 23	Ekurhuleni Case Study 109
Annex 2: Internal Sources of Revenue of LGIs 24	National Framework 114
References 27	Conclusion 122
Abbreviations 29	References 125
India: Civic Participation in Subnational Budgeting 31	<b>Thailand:</b> Civic Participation in Subnational Budgeting 127
Samuel Paul	Charas Suwanmala
The Three Levels of Government in India 32	Local Service Responsibilities 128
Case Study 1: DISHA, Participation in State-Level	Local Revenues 128
Budgeting 33	Local Budgeting 129
Case Study 2: PROOF, a Citizen's Forum for Monitoring	Summary of Case Studies 130
City Budgets 38	Building Knowledge 143
Lessons Learned 43	Recommendations 151
Capacity Building for Civic Participation 45	Abbreviations and Acronyms 154

x Cont	ents	•	Contents
	Ukraine: Civic Participation in Subnational Budgeting 155  Elena Krylova General Framework 155 Citizen Participation in Local Budget Process in Ukraine 163 Capacity Building to Support Civic Participation 170 Annex 1: Government System Levels 176 Annex 2: Local Self-Governance System 177 References 178	3.1 3.2 4A.1 5.1 6.1 6.2	Characteristics of Case Study Municipalities in Bolivia, Guatemala, Nicaragua, and Peru 113 Key Aspects of Institutional Design and Measures of Success of Participatory Budgeting in Case Study Municipalities 115 Achievements of and Lessons from Citizen Participation in Central and Eastern Europe 148 Constitutional and Legal Provisions for Decentralization and Participation in Bangladesh, India, Indonesia, the Philippines, and Thailand 160 Budget Cycle for Subnational Governments in Kenya 206 Budget Process in Mangaung, South Africa 208
4.1 7.1	The Bulgarian Legal Framework for Citizen Participation in Local Self-Government 131 Think Tanks in the Arab World 230	6.3 6.4 6.5 6.6	Budget Process for Subnational Governments in Tanzania Budget Process for Subnational Governments in Uganda Budget Process in Kabwe, Zambia Budget Process in Gweru, Zimbabwe 212
FIGURES			
1.1	Annual Participatory Budgeting Cycle 29		
2.1	Participatory Budgeting Process in Porto Alegre, Brazil 67		
2.2	Citizen Satisfaction with Government Services in Bangalore, 1994–2003 78		
2.3	Administrative Costs and Instrumental Benefits of Participation 81		

30

State Attitude toward Citizen Voice and

250

Roles of Government and Participants during the First Round of

Roles of Government and Participants during the Second Round

of the Participatory Budgeting Process (July-November)

Number of Participants in Participatory Budgeting Processes

33

34

62

Roles of Government and Participants during Project

Frequency of Participation in Participatory Budgeting

31

in Selected Cities in Brazil, 1990-2003

in Belo Horizonte and Betim, Brazil

Typology of Citizen Participation

Desired Outcomes and Unintended Consequences of

the Participatory Budgeting Process (March-June)

**Effective Participation** 

Participatory Budgeting

Implementation

TABLES

1.1

1.2

1.4

2.1

Contents xi

209

210